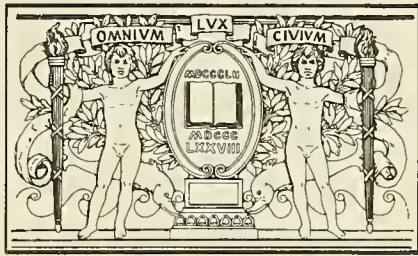


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THE FINANCE COMMISSION  
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THE CITY OF BOSTON

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Commissioners: Ralph I. Fine  
James F. Perea, Chairman  
Joseph P. McNamara  
Russell S. Codman, Jr.  
Derrick R. H. Witherby, Esq.

December 27, 1972

To the Honorable the Mayor:

A review of the membership of the 21 executive boards and commissions and other city and county official bodies not in the executive area indicates that the terms of many members have expired. Nonetheless, they continue to serve without reappointment or replacement. The Mayor appoints 128 members of the total group of 135. The other seven positions are filled by ex officio members or appointments by other groups. Of the potential 128 Mayoral appointments, 60, that is 47 per cent, continue to serve despite the fact that their terms have expired and are therefore holdovers. In addition, four vacancies have not been filled.

The lack of concern for the proper functioning of these commissions and boards can be seen from the following examples:

1. Three of five members of the Art Commission of the Administrative Services Department are holdovers.
2. All of the members of the Board of Examiners of the Building Department are holdovers.
3. Nine of the eleven members of the Zoning Commission of the Building Department are holdovers.
4. Five of the nine members of the Board of Health and Hospitals are holdovers.





5. There are two holdovers and one vacancy on the Associate Commissioners of the Real Property Department, which has a total membership of five.

6. All of the members of the Sinking Funds Commission of the Treasury Department are holdovers for periods ranging from 2 1/2 to 4 1/2 years.

7. Four of the five members of the Freedom Trail Commission are holdovers.

8. Four of the nine members of the Commission on Affairs of the Elderly are holdovers, and in addition, there is one vacancy.

Chapter 486 of the Acts of 1909, as amended, relating to the Mayor's duty to appoint heads of departments and municipal boards reads in part as follows:

"Section 12. A vacancy in any office to which the provisions of...this act apply, shall be filled by the Mayor under the provisions of this Section.

"Section 13. Members of boards shall be appointed for the terms established by law or by ordinance."

The Finance Commission understands that a number of these boards and commissions have no operating budgets, and in many instances members are not paid. As a result, it may be difficult to find qualified people to serve on certain of these boards and commissions. However, if this problem exists, one must question the need for boards and commissions which fail to elicit sufficient public interest or official responsibility to fill their rosters with current members. If some of these groups no longer serve the need they once did when civic concern brought about their creation, perhaps it is time to consider their consolidation and even elimination.





Although the Finance Commission realizes the honorary nature of some of these appointments, nonetheless, many of these commissions are extremely important to the City.

The Finance Commission urges that the membership of these commissions and boards be filled promptly.

Holdovers having an indefinite term of office cannot be expected to have a commitment equal to that of persons with definite terms. In addition to failing to fulfill your legal responsibilities, you leave yourself open to the criticism that this situation enables you to exert influence and control over legally independent boards and commissions.

It should be noted that in addition to the 21 boards and commissions referred to above, there is one other commission where the responsibility for appointment rests primarily with the Mayor. The Commission on Mental Retardation has nine members, seven of whom are appointed by the Mayor. The other two members are the Commissioner of Parks and Recreation and the Commissioner of Health and Hospitals who serve as ex officio members.

The tables on the following pages set forth various data relating to the 21 executive boards and commissions referred to in the first paragraph above.

Respectfully submitted,

Ralph I. Fine, Chairman

Joseph P. McNamara,

Russell S. Codman, Jr.,

Frederick R. H. Witherby,

THE FINANCE COMMISSION

Thomas J. Murphy  
Executive Secretary





# DATA ON BOARDS AND COMMISSIONS

<u>DEPARTMENT</u>	<u>PURPOSE</u>	<u>CITY BUDGET</u>	<u>SALARY OF MEMBERS</u>	<u>MEMBERSHIP STATUS</u>
Administrative Services - Art Commission	Approves the acquisition and removal of works of art which are the property of the City	\$ 3,335	nothing	5 members 3 holdovers
Building - Board of Appeal	Reviews decisions by the Building Commissioner	54,276	\$35/diem-limit \$4,200/annum	5 members 2 vacancies-1 holdover
Building - Board of Examiners	Acts upon the qualifications of persons desiring to be registered as construction superintendents.	25,918	\$25/diem limit \$2,500/annum	3 members 3 holdovers
Building - Beacon Hill Architectural Comm'n	Preserves and maintains the historic Beacon Hill district	1,975	nothing	5 members-2 holdovers 5 alternates 2 holdovers
Building - Zoning Commission	Adopts zoning regulations	4,960	nothing	11 members 9 holdovers
Election	Supervises voting, election registration and nomination	1,044,219	Chairman \$15-20,000 Others \$10-20,000	4 members 1 holdover
Health and Hospitals	Supervises the provision of acute and chronic, inpatient, outpatient, and preventive medical services	57,896,240	nothing	9 members 5 holdovers
Library	Provides for the maintenance of the City's library system	7,061,019	nothing	5 members 2 holdovers
Parks and Recreation	Maintains the City's parks, play- grounds, public areas, recreation centers and provides recreation programs	8,167,467	Commissioner \$20-30,000 others nothing	5 members 1 holdover
Real Property	Cares for and is responsible for real estate belonging to the City	3,549,723	Commissioner \$20-30,000 Ass't Comm'r \$15-25,000	5 members-2 holdovers 1 vacancy



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<u>DEPARTMENT</u>	<u>PURPOSE</u>	<u>CITY BUDGET</u>	<u>SALARY OF MEMBERS</u>	<u>MEMBERSHIP STATUS</u>
Retirement Board	Administers the City's retirement plans	\$ 308,048	nothing	3 members no holdover
Treasury - Sinking Funds	Manages investment and re-investment of Sinking Funds	2,665	nothing	5 members 5 holdovers
Trustees of Charitable Donations for Inhabitants of Boston	Distributes income in accordance with the terms of the charity funds	0	nothing	12 members 4 holdovers
Boston Housing Authority	Provides a public housing program for people of limited income	0	Chmn. up to \$12,000 Members up to \$10,000	5 members 1 holdover
Boston Redevelopment Authority	Supervises urban renewal programs	11,810,068	Chmn. & Members up to \$3,000	5 members 2 holdovers
Back Bay Architectural Commission	Promotes high design standards and promotes the residential stability of the Back Bay	1,890	nothing	5 members-1 holdover 5 alternates 1 holdover
Auditorium Commission	Manages the municipal auditorium	540,920	nothing	5 members-2 holdovers
Freedom Trail Commission	Designates and maintains the route past historic sites	15,000	nothing	5 members-4 holdovers
Commission on the Affairs of the Elderly	Organizes community programming for the elderly	149,314	Chairman \$15-25,000 others nothing	9 members-4 holdovers 1 vacancy
Youth Activities Commission	Organizes programs for the prevention and control of juvenile delinquency	659,005	nothing	7 members-2 holdovers
Conservation Commission	Promotes and develops natural resources and open space	25,545	nothing	7 members-3 holdovers



PRESENT STATUS OF MEMBERSHIP ON BOSTON BOARDS AND COMMISSIONS

<u>DEPARTMENT</u>	<u>TOTAL MEMBER- SHIP</u>	<u>NAME</u>	<u>APPOINTED BY</u>	<u>EXPIRATION DATE</u>	<u>SUCCESSOR OR HOLDOVER</u>
Administrative Services - Art Commission	5	William B. Osgood Margaret Fitzhugh Browne Stephen D. Paine Nelson W. Aldrich Marvin Goody	Mayor Mayor Mayor Mayor Mayor	5-1-70 5-1-72 5-1-73 5-1-74 5-1-70	Holdover Holdover  Holdover
Building Board of Appeal	5	John W. Priestly, Jr. Charles F. Spillane George W. Judkins (dec.) Frank W. Baldwin (dec.) Frank R. McDonough	Mayor Mayor Mayor Mayor Mayor	5-1-73 5-1-74 5-1-70 5-1-71 5-1-72	No successor No successor Holdover
Board of Examiners	3	Michael P. Veneto Thomas M. Simmons John Guarino	Mayor Mayor Mayor	5-1-70 5-1-71 5-1-72	Holdover Holdover Holdover
Beacon Hill Architectural Commission	5	Ralph G. Boyd (dec.) John Codman John P. Bennett James D. McNeely Joseph F. Eldredge	Mayor Mayor Mayor Mayor Mayor	5-1-71 5-1-72 5-1-73 5-1-74 5-1-70	Jesse R. Fillmar Holdover  Holdover
Alternate Members	5	George M. Notter, Jr. Harriet Ropes Cabot Benjamin A. Cook Alex McIntyre Frederic W. Lord	Mayor Mayor Mayor Mayor Mayor	5-1-73 5-1-74 5-1-70 5-1-76 5-1-72	Holdover  Holdover Holdover



<u>DEPARTMENT</u>	<u>TOTAL MEMBER- SHIP</u>	<u>NAME</u>	<u>APPOINTED BY</u>	<u>EXPIRATION DATE</u>	<u>SUCCESSOR OR HOLDOVER</u>
Zoning Commission (Building Dept.)	11	Melvin B. Miller	Mayor	5-1-72	Eric L. Powell
		Joseph F. Lyons	Mayor	5-1-70	Michael F. Flaherby
		Thomas J. McIntyre	Mayor	5-1-70	Holdover
		John N. Phillips	Mayor	5-1-70	Holdover
		Alfred Gross	Mayor	5-1-71	Holdover
		Richard B. Fowler	Mayor	5-1-70	Holdover
		Theodore W. Paul	Mayor	5-1-71	Holdover
		Vincent Di Nunno	Mayor	5-1-71	Holdover
		Richard F. Battles	Mayor	5-1-72	Holdover
		Louis P. Leonard	Mayor	5-1-71	Holdover
		Stanley Underhill	Mayor	5-1-72	Holdover
Election	4	Joseph W. Fitzgerald	Mayor	4-1-71	Holdover
		Joseph D. Murphy	Mayor	4-1-72	John Walsh
		Perlie Dyar Chase	Mayor	4-1-73	
		George H. Greene	Mayor	4-1-70	Joseph D. Murphy
Health and Hospitals	9	David S. Nelson, Pres.	Mayor	5-1-72	Holdover
		Mary W. Fidler, Sec.	Mayor	5-1-72	Holdover
		William H. Ellis, Jr.	Mayor	5-1-70	Nancy Huntington
		Lawrence G. Laskey	Mayor	5-1-71	George Munoz
		Dr. John H. Knowles	Mayor	5-1-71	John T. Gaffney
		Reginald Eaves	Mayor	5-1-72	Holdover
		Herbert P. Gleason	Mayor	5-1-73	
		Frederick Davis	Mayor	5-1-71	Holdover
		Ruth M. Batson	Mayor	5-1-70	Holdover
Library (Trustees)	5	Edward G. Murray	Mayor	5-1-72	Holdover
		Erwin D. Canham	Mayor	5-1-73	
		Sidney R. Rabb	Mayor	5-1-74	
		Augustin H. Parker	Mayor	5-1-70	Holdover
		Lenahan O'Connell	Mayor	5-1-71	Patricia H. White





<u>DEPARTMENT</u>	<u>TOTAL MEMBER- SHIP</u>	<u>NAME</u>	<u>APPOINTED BY</u>	<u>EXPIRATION DATE</u>	<u>SUCCESSOR OR HOLDOVER</u>
Parks & Recreation	5	Joseph E. Curtis, Comm'r J. Leo McCarthy James P. Sullivan K. C. Jones Simon Fireman	Mayor Mayor Mayor Mayor Mayor	5-1-70 5 - 71 5-1-72 5-1-74	Holdover Holdover William H. Scott
Real Property	5	John F. Mulhern, Comm'r Anthony E. Forgione Robert Kline David L. Currier Thomas F. Kelly, Jr.	Mayor Mayor Mayor Mayor Mayor	5-1-71 5-1-70 5-1-72	Holdover Gone Holdover
Retirement Board	3	Michael A. De Simone John F. FitzPatrick Thomas J. McGrinley	Mayor (Ex officio) Employees	9-30-70 9-30-75	Edward W. Donovan
Treasury - Sinking Funds	5	Thomas Black George Hansen Gerard E. Hayes Daniel Weisberg Robert D. Patterson	Mayor Mayor Mayor Mayor Mayor	5-1-68 5-1-68 5-1-69 5-1-70 5-1-70	Holdover Holdover Holdover Holdover Holdover
Trustees of Charitable Donations for Inhabitants of Boston	12	Kenneth Guscott Marvin L. Harrell James Demoukakridas Walter T. Ollen Anna Di Fronzo Henry M. Guenther Frank Manning Paul F. McCaffrey Melnea Cass Katharine E. Driscoll James J. Ellis Ida M. Kahn	Mayor Mayor Mayor Mayor Mayor Mayor Mayor Mayor Mayor Mayor Mayor Mayor	5-1-72 5-1-72 5-1-72 5-1-72 5-1-73 5-1-73 5-1-73 5-1-73 5-1-74 5-1-74 5-1-74 5-1-74	Holdover Holdover Holdover Holdover



DEPARTMENT	TOTAL MEMBER- SHIP	NAME	APPOINTED BY	EXPIRATION DATE	SUCCESSOR OR HANDOVER
Boston Housing Authority	5	Julius Bernstein, Chmn. Doris Bunte Jacob I. Brier Charles H. Savage John P. Connolly	Mayor & City Council Mayor & City Council Mayor & City Council Mayor & City Council Commissioner, Dept. of Commerce & Development	1973 1975 1972 1971 1973	Holdover Domenick Pasciucco
Boston Redevelopment Authority	5	Robert L. Farrell, Chmn. Joseph J. Walsh James G. Colbert Patrick Bocanfuso Paul J. Burns	Mayor & City Council Mayor & City Council Mayor & City Council Mayor & City Council Mass. Dept. of Commerce	1974 1971 1972 1973 1975	Holdover Holdover
Back Bay Architectural Commission	5	Lawrence T. Perera Arthur P. Wilcox Pietro Belluschi Clifford De Baun Mary Crozier	Mayor Mayor Mayor Mayor Mayor	12-31-73 12-31-74 12-31-74 12-31-71 12-31-72	Holdover
Alternate	5	Donald F. Winter Jean-Paul Carlhian Walter K. Winchester Robert C. Vose, Jr. John S. Ames, Jr.	Mayor Mayor Mayor Mayor Mayor	12-31-73 12-31-74 12-31-74 12-31-71 12-31-72	Holdover
Auditorium Commission	5	Robert C. Nordblom Marian J. Stafford Robert C. Linnell Francis W. Sidlauskas -----	Mayor Mayor Mayor Mayor Mayor	5-1-71 5-1-72 5-1-73 5-1-69	Holdover Bertram Druker Holdover Richard Barger



DEPARTMENT	TOTAL MEMBER- SHIP	NAME	APPOINTED BY	EXPIRATION DATE	SUCCESSOR OR HOLDOVER
Freedom Trail Commission	5	Richard A. Berenson	Mayor	1-1-72	Holdover
		Joseph F. Casazza	Mayor	1-1-72	Holdover
		William R. McGrath	Mayor	1-1-72	Andrew G. Hyde
		William G. Schofield	Mayor	1-1-72	Holdover
		Joseph E. Curtis	Mayor	1-1-72	Holdover
Commission on Affairs of the Elderly	9	Mary S. Colbert	Mayor	5-1-74	
		James C. Spillane	Mayor	5-1-73	
		Prof. Louis Lowy	Mayor	5-1-72	Holdover
		Kenneth Arvedon	Mayor	5-1-72	Holdover
		Frank Manning	Mayor	5-1-71	Resigned-No successor
		Matthew E. Sullivan	Mayor	5-1-73	
		Fannie L. Allen	Mayor	5-1-72	Holdover
		William Akers	Mayor	5-1-71	Holdover
Youth Activities Commission	7	Christopher Kelly	Mayor	5-1-74	
		John Connelly	Mayor	5-1-72	Holdover
		Donald F. Taylor, Jr.	Mayor	5-1-72	Holdover
		William Wimberly	Mayor	5-1-74	
		John A. Walsh, Jr.	Mayor	5-1-75	
		Thomas Heffernan	School Supt. (Chmn. Youth		
		William W. Francis	(Service Board Mayor	5-1-71	John Joyce
Conservation Commission	7	George Romanos			
		Eugene Beal, Chmn	Mayor	5-1-74	
		John E. Curtis	(Ex-officio)		
		Augusta Bailey	Mayor	5-1-73	
		Richard T. Horan	Mayor	5-1-72	Holdover
		John Lewis	Mayor	5-1-73	
		Edward Mattar	Mayor	11-'71	Holdover
		Susan Street	Mayor	11-'71	Holdover







